

Message Text

PAGE 01 STATE 150537
ORIGIN NEA-10

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DRAFTED BY NEA/P:MKBERRY:DP
APPROVED BY NEA/P:GFSHERMAN
S/PRS - MR. CARTER (INFO)
H- MR. FLATEN (INFO)
SSM - MR. MC ANDREW
NEA - MR. COLLUMS
NEA/ARN - MR. REUTHER
NEA/IAI - MR. SMITH
NEA/EGY - MR. NEWBERRY

-----118045 290013Z /63

O 282207Z JUN 77
FM SECSTATE WASHDC
TO AMEMBASSY CAIRO IMMEDIATE
AMEMBASSY DAMASCUS IMMEDIATE
AMEMBASSY TEL AVIV IMMEDIATE
AMEMBASSY ABU DHABI
USCINCEUR
AMEMBASSY ALGIERS
AMEMBASSY AMMAN
USINT BAGHDAD
AMEMBASSY BEIRUT
AMEMBASSY DOHA
AMCONSUL JERUSALEM
AMEMBASSY JIDDA
AMEMBASSY KUWAIT
AMEMBASSY MANAMA
AMEMBASSY RABAT
AMEMBASSY SANA
AMEMBASSY TEHRAN
AMEMBASSY TEL AVIV
AMEMBASSY TRIPOLI
AMEMBASSY TUNIS
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USMISSION SINAI
AMCONSUL DHAHRAN
USMISSION GENEVA
AMEMBASSY KHARTOUM
AMEMBASSY LONDON
AMEMBASSY MOGADISCIO
AMEMBASSY MOSCOW
USMISSION NATO
AMEMBASSY NOUAKCHOTT

AMEMBASSY PARIS
AMEMBASSY ROME
USMISSION USUN NEW YORK

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CINCEUR FOR POLAD

E.O. 11652:N/A

TAGS:PFOR

SUBJECT:DEPARTMENT PRESS BRIEFING - JUNE 28

FOR YOUR INFORMATION AND GUIDANCE, FOLLOWING ARE EXCERPTS
FROM DEPARTMENT SPOKESMAN'S PRESS BRIEFING FOR JUNE 28,
1977:

Q. IN THE STATEMENT WHICH YOU READ, YESTERDAY, YOU SPOKE
OF STEPS TOWARD NORMALIZATION OF RELATIONS. YOU DIDN'T
SPEAK IN TERMS OF NORMAL RELATIONS, PER SE -- WHICH IS PART,
I SUPPOSE, OF ANY LEGALISTIC PEACE AGREEMENT BETWEEN THE
PARTIES.

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CAN YOU NOW TELL US -- CAN WE TRY AGAIN AND ASK YOU IF
THERE'S BEEN ANY CHANGE IN THE ADMINISTRATION'S VIEW THAT
ISRAEL WOULD NOT GIVE UP ALL THESE SUBSTANTIAL TERRITORIES
FOR ANYTHING LESS THAN REAL PEACE -- INCLUDING EXCHANGE OF
AMBASSADORS, TRADE, THE MOVEMENT OF PEOPLE -- THE COMMON
FACTORS IN WHAT IS CALLED LEGALISTIC PEACE, JURIDICAL PEACE?

A. YES. YESTERDAY'S DANCE HAD TO DO WITH THE DESIRE NOT
TO GO INTO A LONG REPETITION ON A NUMBER OF POINTS OF
POLICY, BUT LET ME SAY THERE ISN'T ANY CHANGE IN THIS AT

ALL. THE POINT ON BOTH CASES IS THAT WE DON'T WANT TO
SUGGEST THAT THERE WOULD BE EITHER INSTANT WITHDRAWAL NOR
INSTANT NORMALIZATION OF RELATIONS, THAT BOTH OF THESE
PROCESSES WOULD REQUIRE TIME AND NEGOTIATION.

HOWEVER, SINCE WHAT I SAID WAS PRETTY MUCH A REITERATION
OF VICE PRESIDENT MONDALE'S SPEECH, I WOULD LIKE TO GO
BACK TO THAT AND TRY TO USE IT AS A DEFINITIVE STATEMENT
ON THE QUESTION YOU RAISE. I'M QUOTING HIM:

QUOTE: PRESIDENT CARTER HAS GONE FURTHER THAN ANY OF HIS
PREDECESSORS TO STRESS WITH ARAB LEADERS THE ESSENTIAL
POINT THAT PEACE MUST MEAN MORE THAN MERELY AN END TO
HOSTILITIES. STATING AS HE DID IN CLINTON, MASSACHUSETTS,
LAST MARCH (QUOTE) THE FIRST PREREQUISITE OF A LASTING

PEACE IS THE RECOGNITION OF ISRAEL BY HER NEIGHBORS --
ISRAEL'S RIGHT TO EXIST, ISRAEL'S RIGHT TO EXIST PERMANENT-
LY, ISRAEL'S RIGHT TO EXIST IN PEACE. THAT MEANS THAT
OVER A PERIOD OF MONTHS OR YEARS THAT THE BORDERS BETWEEN
ISRAEL AND SYRIA, ISRAEL AND LEBANON, ISRAEL AND JORDAN,
ISRAEL AND EGYPT MUST BE OPENED UP TO TRAVEL, TO TOURISM,
TO CULTURAL EXCHANGE, TO TRADE SO THAT NO MATTER WHO MIGHT
BE IN THOSE COUNTRIES THE PEOPLE THEMSELVES WILL FORM THE
MUTUAL UNDERSTANDING, THE COMPREHENSION AND A SENSE OF
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COOMON PURPOSE TO AVOID THE REPETITIOUS WARS AND DEATHS
THAT AFFECTED THAT REGION SO LONG. THAT IS THE FIRST
PREREQUISITE OF PEACE (END QUOTE). END QUOTE.

CONTINUING WITH VICE PRESIDENT MONDALE: QUOTE: WE HAVE
FOUND THAT THE ARAB LEADERS DID NOT INSIST THAT THIS KIND
OF PEACE IS SOMETHING ONLY THAT FUTURE GENERATIONS COULD
CONSIDER. SOME LEADERS, SUCH AS KING HUSSEIN DURING
HIS VISIT TO WASHINGTON, HAVE MADE CLEAR THEIR COMMITMENT
TO A JUST AND LASTING PEACE, ONE THAT WILL ENABLE ALL THE
PEOPLE IN THE MIDDLE EAST TO DEVOTE THEIR ENERGIES AND
RESOURCES TO BUILD AND ATTAIN A BETTER FUTURE. END QUOTE.

END OF ALL QUOTES.

THIS IS OUR POLICY ON THE NATURE OF PEACE IN THE AREA.

Q. THE ULTIMATE OBJECTIVE IS A REAL PEACE FOR ALL PEOPLE?

A. THE ULTIMATE OBJECTIVE IS TO HAVE REAL PEACE IN THE
AREA. TRUE PEACE, I THINK WAS THE PHRASE I USED YESTER-
DAY. AND IT IS ALSO, AS WE HAVE SAID BEFORE, WITHDRAWAL
AGAIN, WITHOUT TRYING TO SAY WHAT THE TIMETABLE IS IN

EITHER INSTANCE. WHAT I WAS TRYING TO POINT OUT YESTERDAY,
OF COURSE, IS THAT THE REASON THAT I WAS RELUCTANT TO GO
MUCH FURTHER THAN WHERE I WAS IS THAT BASICALLY HOW THIS
PROCEEDS AND WHAT FORM IT REACHES AND HOW IT REACHES ARE
BASICALLY MATTERS FOR THE PARTIES TO DISCUSS AND TO DECIDE
UPON AND TO REACH THEMSELVES.

Q. AT WHAT POINT IN THE PROCESS WOULD THERE BE A DOCUMENT
THAT WOULD BE CALLED A PEACE TREATY?

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A. WELL, THERE WOULD HAVE TO BE A TREATY OF SOME SORT.
NOW, AT WHAT POINT I REALLY AM HESITANT JUST TO SAY

WHERE IT COMES IN. IT HAS TO BE THERE THOUGH.

Q. WOULD IT BE THERE BEFORE THE WITHDRAWALS AND BEFORE THE STEP TOWARD NORMALIZATION?

A. AGAIN, I AM JUST NOT PREPARED TO SORT OF GO DOWN THE LINE AND TELL YOU WHERE EACH STEP TAKES PLACE. I'M TRYING TO TELL YOU WHAT WE THINK HAS TO BE THE RESULT OF THE PROCESS.

Q. DOES THE UNITED STATES STILL WANT PRIME MINISTER BEGIN TO VISIT THE UNITED STATES NEXT MONTH?

A. ABSOLUTELY. WE LOOK FORWARD TO IT, AND WE BELIEVE THAT HIS VISIT IS AN IMPORTANT PART OF THE PROCESS TOWARD REACHING A PEACEFUL SOLUTION OF THE MIDDLE EAST SITUATION.

Q. AND MR. DAYAN -- IS HE BEING INVITED TO COME SEPARATELY?

A. AS WE UNDERSTAND IT, HE'S GOING TO COME SEPARATELY; BUT I DON'T KNOW. THAT'S THE SAME ANSWER TO THE SAME QUESTION. NOTHING'S CHANGED.

Q. DO WE KNOW WHEN HE IS COMING?

A. NO; I DO NOT.

Q. IS THE UNITED STATES DISTURBED OVER ARAB STATEMENTS THAT IT WILL NOT ENTER INTO A PEACE TREATY WITH ISRAEL?

A. THE UNITED STATES IS NOT GOING TO BE -- I'M NOT GOING TO BE -- COMMENTING ON EVERY SET OF STATEMENTS THAT ARE LIMITED OFFICIAL USE
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MADE BY ANY OF THE PARTIES OR OTHERS WHO MAY NOT BE PARTIES. WHAT THE UNITED STATES IS CONCERNED ABOUT IS

HELPING THE PARTIES IN THE AREA COME TO A PEACEFUL SOLUTION OF A VERY LONG-LASTING SITUATION.

Q. YOU DID COMMENT YESTERDAY ON STATEMENTS THAT WERE MADE BY BEGIN, DAYAN AND JAVITS. WHY CAN'T YOU COMMENT ON WHAT ASSAD IS SAYING?

A. I HAVE MADE A NUMBER OF STATEMENTS FROM THIS PODIUM OVER THE LAST SEVERAL MONTHS ON THE GENERAL QUESTIONS THAT ARE RAISED ABOUT OUR PARTICIPATION AND THE EFFORTS TO FIND A MIDDLE EASTERN SOLUTION.

NOW, AS YOU KNOW EVEN BETTER THAN I KNOW, EVERY DAY SOME-

BODY IN THE AREA SAYS SOMETHING ABOUT THE POSSIBILITIES OF PEACE OR A VARIATION ON THAT THEME; AND WE SIMPLY AREN'T GOING TO COMMENT EVERY DAY ON WHAT EVERY ONE OF THEM SAYS.

Q. IN YOUR STATEMENT YESTERDAY YOU CRITICIZED MR. BEGIN AND MR. DAYAN FOR SUGGESTING THAT THE WEST BANK MAY NOT BE NEGOTIABLE AND YOU CALLED IT MORE OR LESS A PRE-CONDITION.

NOW, ARAB LEADERS, LIKE HUSSEIN AND ASSAD AND SADAT, HAVE MANY TIMES REPEATED THAT ALL THE OCCUPIED TERRITORIES HAVE GO TO BE RETURNED. IS THAT NOT A PRECONDITION, BY THE SAME TOKEN?

A. I THINK THAT I WOULD HAVE TO REPEAT SOMETHING THE SECRETARY SAID EARLIER TODAY -- THAT WE HAVE, UP UNTIL LIMITED OFFICIAL USE
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THIS POINT, BEEN ASSURED BY ALL THE PARTIES THAT THERE WOULD BE NO PRECONDITIONS ESTABLISHED ON THEIR PARTICIPATION IN THE GENEVA PEACE CONFERENCE. AND I CAN SIMPLY REITERATE THAT.

Q. BUT WHY THE STATEMENT YESTERDAY?

A. ON BACKGROUND: WE'LL TALK ABOUT THIS. THERE'S A NEW GOVERNMENT IN ISRAEL, AND THERE WERE MIXED SIGNALS WHICH WERE COMING ON THE SUBJECT OF WHETHER OR NOT THERE WAS A POSSIBILITY THAT THERE WERE GOING TO BE RESERVATIONS ABOUT WHAT WAS OR WAS NOT NEGOTIABLE -- TO WIT, THE WEST BANK -- AND, TO WIT, THE QUESTION OF SETTLEMENTS.

NOW, WE SIMPLY WERE RESPONDING TO WHAT SEEMED TO BE MIXED SIGNALS THERE AND NOT MERELY JUST RESPONDING TO THAT.

AND IN DOING THIS WE WERE SIMPLY TRYING TO CLEAR THIS QUESTION. WE ARE IN NO WAY SUGGESTING THERE WAS A FINAL POLICY.

WE ARE LOOKING FORWARD TO MR. BEGIN'S VISIT HERE, PRECISELY SO THAT THIS KIND OF COMMENTARY WILL VANISH AND THE NECESSITY FOR THIS KIND OF DIALOGUE -- WHICH IS AT ARM'S LENGTH -- WILL GO AWAY AND WE WILL HAVE A CHANCE TO TALK TO EACH OTHER.

Q. ARE YOU NOW SATISFIED FROM YESTERDAY TO THIS MORNING THAT THERE ARE NO PRECONDITIONS?

A. I THINK THAT WHAT I'M GOING TO TELL YOU IS THAT I WILL BE -- AND THIS GOVERNMENT AND MR. BEGIN AND PRESI-

DENT CARTER WILL ALL KNOW BETTER WHAT THEY HAVE TO SAY TO EACH OTHER WHEN THE CONVERSATION TAKES PLACE IN TWO WEEKS FACE TO FACE. AND AT THAT TIME WE MAY HAVE A VERY DEFINITE IDEA OF PRECISELY WHAT IS BEING SAID AND WHAT THE LIMITED OFFICIAL USE
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POSITION IS. END BACKGROUND.

Q. IF YOU SAY THAT YOU DON'T WANT ANY PRECONDITIONS AND THAT EXCLUDING A CERTAIN TERRITORY IS A SORT OF A PRE-CONDITION, IT WOULD NOT LOGICALLY SEEM TO ME THAT INCLUDING THE CERTAIN TERRITORY OR ALL OF THE TERRITORIES WOULD ALSO MEAN PRECONDITIONS. WELL, WOULD YOU ARGUE THE SAME WAY AGAINST INCLUSION, AS YOU DO AGAINST EXCLUSION?

A. WHAT WE ARE ARGUING AGAINST IS ANY STEPS WHICH WOULD TAKE US FAR AFIELD FROM SECURITY COUNCIL RESOLUTION 242 AND WHICH WOULD MAKE IT DIFFICULT FOR AN AGREEMENT TO BE REACHED, WHICH WOULD BE OF BENEFIT TO ALL THE PARTIES AND WOULD BE ACCEPTABLE TO ALL THE PARTIES. AND THAT FOLLOWS, NO MATTER HOW YOU PHRASE THE QUESTION.

Q. THE MONDALE SPEECH DEVOTED A WHOLE PARAGRAPH TO EXTENDING 242. NOW YOU'RE SAYING WE HAVE TO STICK WITH 242.

A. I WOULD SAY THAT THAT'S THE BASIS, THE STARTING POINT FOR OUR POLICY -- WHICH I SAID YESTERDAY, I THINK, ON THREE DIFFERENT OCCASIONS IN THAT WRITTEN STATEMENT-- NOTHING HAS CHANGED FROM THE BASIC POLICIES WE'VE BEEN ENUNCIATING FROM HERE FOR THE LAST SEVERAL MONTHS. AND I WILL REPEAT THAT THE FINAL SOLUTION IN THE MIDDLE EAST IS ONE WHICH THE PARTIES THEMSELVES HAVE GOT TO REACH.

Q. DOES IT FOLLOW, THEREFORE, THAT EACH SIDE TO THIS CONFLICT HAS A RIGHT TO INCLUDE OR EXCLUDE ANYTHING IT CHOOSES? THE UNITED STATES, REALLY AS AN INTERMEDIARY, DOES NOT HAVE THE RIGHT TO SAY EITHER SIDE HAS TO STICK LIMITED OFFICIAL USE
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TO INCLUDING OR EXCLUDING SPECIFIC PARTS OF A POSSIBLE SETTLEMENT.

A. THE UNITED STATES HAS A ROLE TO PLAY, WHICH HAS TRIED TO LEND ITS GOOD OFFICES AS ONE WHO CAN TALK TO BOTH SIDES WITH SOME DEGREE OF RESPECT AND SOME ABILITY TO HEAR CLEARLY WHAT BOTH SIDES ARE SAYING AND TAKE THAT PARTICU-

LAR ROLE -- WHICH IS UNIQUE IN MANY WAYS TO THIS COUNTRY -- AND TO TRY TO FACILITATE THE PROCESS.

OUR FACILITATING THE PROCESS OF FINDING A SOLUTION WOULD NOT BE ASSISTED IF WE SAT DOWN AND TRIED TO WRITE THE PEACE PLAN AND TO SAY WHAT IT IS THAT HAS TO BE THERE AND WHAT DOESN'T HAVE TO BE THERE. WE CAN, HOWEVER, HAVING HAD CLOSE CONVERSATIONS WITH BOTH SIDES, ATTEMPT TO SAY WHAT WE THINK WOULD MAKE IT VERY DIFFICULT TO FIND A LASTING PEACE SOLUTION IN THE AREA. AND WE ARE TRYING TO MAKE IT CLEAR AS TO WHAT WE THINK WOULD BE THE ELEMENTS WHICH WOULD BE DIFFICULT, WHICH MIGHT BE IMPEDIMENTS TO FINDING A PEACE SOLUTION IN THE MIDDLE EAST.

NOW, WE ARE NOT, HOWEVER, GOING TO WRITE THAT PLAN AND I'M NOT GOING TO TRY TO FROM HERE.

Q. MR. ATHERTON THIS MORNING SAID YESTERDAY'S STATEMENT WAS CERTAINLY NOT INTENDED TO DRIVE A RIFT BETWEEN THE UNITED STATES AND ISRAEL. AND THIS MORNING OFFICIALS HERE ON BACKGROUND SAID -- DESCRIBED IT AS "A DIALOGUE AT ARM'S LENGTH." ARE YOU CONCERNED ABOUT THE REACTION FROM ISRAEL TO YESTERDAY'S STATEMENT?

A. I REALLY AM NOT GOING TO COMMENT ON REACTIONS TO YESTERDAY'S STATEMENT. I AM SIMPLY GOING TO SAY TO YOU THAT THE LAST THING IN THE WORLD WE ARE ATTEMPTING TO DO WITH ANY PARTY, WITH ANY COUNTRY IN THE MIDDLE EAST, IS TO TRY TO CREATE A RIFT BETWEEN US AND THAT PARTY
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OR PARTIES OR IN ANY WAY TO MAKE IT HARDER RATHER THAN EASIER FOR THE PARTIES TO REACH A SOLUTION.

Q. HODDING, YOU WERE ASKED YESTERDAY WHETHER THE PRESIDENT HAD APPROVED THE STATEMENT. YOU SAID YOU DIDN'T KNOW. I WONDER IF IT'S CLEARER TO YOU TODAY WHO--

A. WELL, WHAT I SAID WAS IT HAD BEEN CLEARED VERY DEFINITELY AT THE WHITE HOUSE. AS TO WHETHER THE STATEMENT IN ITS FINAL FORM WAS READ BY THE PRESIDENT, I KNOW NO MORE ABOUT THAT NOW THAN I DID THEN. I FIND IT VERY DOUBTFUL THAT THE STATEMENT IN ITS FINAL FORM WAS READ BY THE PRESIDENT BEFORE I READ IT.

Q. IF THE WHOLE PURPOSE OF THIS STATEMENT WAS TO DEMONSTRATE AMERICA'S POSITION AND TO LET ALL THE PARTIES BE AWARE OF AMERICA'S POSITION -- SPECIFICALLY ISRAEL, IN LIGHT OF THE RECENT STATEMENTS BY DAYAN AND BEGIN -- WHAT WAS THE PURPOSE OF MAKING THE STATEMENT PUBLIC WITHOUT INFORMING ISRAEL IN ADVANCE? AND COULDN'T THE SAME

CLARIFICATION TO ISRAEL BE MADE THROUGH NORMAL DIPLOMATIC CHANNELS RATHER THAN MAKING A PUBLIC STATEMENT?

A. AS I SAID ON BACKGROUND, THE STATEMENT WAS IN RESPONSE TO A NUMBER OF STATEMENTS THAT HAD BEEN MADE, INCLUDING THOSE BY MR. BEGIN, MR. DAYAN, BUT ALSO BY OTHER SPEECHES AND OTHER STATEMENTS. AND IT WAS A RESPONSE TO A CUMULATIVE SET OF STATEMENTS RATHER THAN ONE WHICH WAS AIMED DIRECTLY AT A SPECIFIC STATEMENT OR PERSON.

Q. IN YOUR STATEMENT YESTERDAY YOU SPOKE OF GUARANTEEING ESTABLISHED BORDERS AND THE EXACT BORDER ARRANGEMENTS TO BE AGREED IN NEGOTIATIONS. THIS DIDN'T SEEM TO LIMITED OFFICIAL USE LIMITED OFFICIAL USE

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INDICATE ANY POSSIBILITY OF MINIMAL CHANGES IN BORDERS OR THE LIKE. WAS IT DELIBERATE THAT YOU LEFT OUT

REFERENCES TO MINOR CHANGES AS PRESIDENT CARTER HAD PREVIOUSLY REFERRED TO THEM?

A. THERE IS NO DEVIATION IN THE POLICY ON THE QUESTION OF BORDERS FROM WHAT WE HAVE ENUNCIATED BEFORE.

VANCE

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<< END OF DOCUMENT >>

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